MEETING MINUTES

of the

STORMWATER STAKEHOLDER ADVISORY COMMITTEE (SSAC)

Lexington-Fayette Urban County Government (LFUCG)

Date of Meeting:	September 2, 2016 (Meeting #25)
Time of Meeting:	9:00 a.m.
Location of Meeting:	Division of Water Quality Tate Building Training Room
_	125 Lisle Industrial Avenue, Suite 180

Attendees:

COMMITTEE MEMBERS Richard Archer – VA Medical Center Kathleen Burke - Fayette Alliance (for Susan Speckert) Ken Cooke – Friends of Wolf Run Lee Faulkner – University of Kentucky (for Bob Kjelland) Steve Garland – East Hickman Watershed At-Large Jeff Harris – Fayette County Public Schools Don Hill – Fayette County Neighborhood Council Shelby Jett – Town Branch Watershed At-Large Andi Johnson - Commerce Lexington Ken Johnson - Link-Belt, Commerce Lexington Todd Johnson - Home Builders Association of Lexington Jim Kipp – Kentucky Water Resources Research Institute (for Lindell Ormsbee) Corinne Mulberry – South Elkhorn Watershed At-Large Jennifer Myatt – LFUCG Division of Environmental Services (for Susan Plueger) Scott Smith – Smith Management Group, Commerce Lexington Amy Sohner – Bluegrass Greensource Russ Turpin – Wolf Run Watershed At-Large

LFUCG REPRESENTATIVES & OTHER ATTENDEES

Samantha Brown – Contech Sandy Camargo - Advanced Drainage Systems, Inc. Jennifer Carey – LFUCG Division of Water Quality Jim Conner – University of Kentucky Coldstream Chris Dent – LFUCG Division of Water Quality Karen Fawcett - Friends of Wolf Run Brian Hayes - Self Steven Hoagland – Tetra Tech, LFUCG Program Management Becky Irwin - LFUCG Division of Water Quality Carey Johnson - Kentucky Division of Water Ben Krebs – LFUCG Division of Water Quality Karyn Leverenz – Blue Grass Area Development District Greg Lubeck - LFUCG Division of Water Quality Jason Martin – LFUCG Division of Water Quality Joyce Probus - LFUCG Division of Water Quality William Shane - Smith Management Group Shri Vani Sripada – Smith Management Group Brian Stephens – Ball Homes Barry Tonning – Tetra Tech, LFUCG Program Management Richard Walker - Tetra Tech, LFUCG Program Management

Opening Remarks

Scott Smith called the meeting to order at 9:06 a.m.

Approval of 6/3/16 Minutes

Mr. Smith asked if there were corrections or edits to the minutes. The minutes were approved as distributed.

<u>Stormwater Quality Devices – Samantha Brown, Contech and Sandy Camargo, Advanced Draining</u> <u>Systems, Inc. (ADS)</u>

Mr. Smith introduced Samantha Brown, Contech, and Sandy Camargo, ADS, who presented information about the various types of manufactured treatment devices (MTDs). This discussion was centered on post-construction water quality devices, as opposed to BMPs used for erosion and sediment control on construction sites. Post-construction refers to developed sites operating at their final intended use. Post-construction MTDs manage pollutants that are generated and that left untreated would be flushed into the storm sewer system from paved surfaces, sidewalks, parking lots, etc.

Ms. Brown recognized benefits of low impact development (LID) to recharge groundwater supply and base flow to streams by managing runoff at the source and infiltrating it on site. She noted the value to the community – the triple bottom line. However, site constraints which may include climate, site conditions, and space limitations, oftentimes necessitate the use of MTDs. MTDs are typically placed underground. Ms. Brown and Mr. Camargo then introduced the following technologies available and the level of treatment they provide:

- Screening and Settlement
- Hydrodynamic Separation targets sand or gravel. Eight units are approved by NJ DEP for use.
- Filtration

These devices require maintenance, some of which may need to be provided by contractors. Performance factors include particle size and flow rates. The New Jersey Certification Program is the standard used in LFUCG's draft Stormwater Manual, which sets the criteria requiring removal of 50% of total suspended solids (TSS).

Mr. Smith asked the speakers to clarify the performance factors for the group, and Ms. Brown discussed target particle sizes. A follow-up question was whether the particle size is to be consistent across LFUCG or will it be site-specific. Ms. Brown replied that it is across LFUCG.

Brian Hayes explained that New Jersey has two programs: NJ CAT, which is verification of results, and NJ DEP (the regulatory authority), which provides the certification. He is of the opinion that LFUCG should follow NJ DEP.

Mr. Camargo and Ms. Brown reviewed the categories of MTDs: Inserts and Traps, Baffle Boxes, Hydrodynamic Separators, and Filtration, and their pros and cons.

A video of hydrodynamic separation is available at <u>https://www.youtube.com/watch?v=IVnvknpizfM</u>.

Brian Stephens asked if any of these MTDs were available for use in residential applications, and Richard Walker responded that these products are indicated for commercial use only. Ben Krebs and Mr. Walker pointed out that MTDs are allowable for infill development, redevelopment, and commercial sites where there are low permeability soils. A follow-up question was whether MTDs would be allowed for pre-treatment for a surface pond in a residential area. Jennifer Carey stated that if an MTD was installed that went above and

beyond the Stormwater Manual requirements, and if that MTD were to be maintained by an HOA in a residential area, that it would be permissible.

Corrine Mulberry stated this is a treatment, and can be very useful, but not in lieu of addressing the source of the pollutant(s).

After covering inserts and separators, which primarily address reducing total suspended solids, Ms. Brown reviewed the filtration products which target metals. Filtration devices are seeing greater use, but they are expensive and are not typically used as a primary source of treatment. Filtration treatments include:

- Sedimentation
- Physical Filtration
- Reactive Filtration chemical reaction take place with this type of filtration

Reactive filtration has a larger footprint, requires more maintenance, and has greater filter replacement costs.

The group discussed standards in use and in development. Ms. Carey noted that Lexington has had initial conversations with Indianapolis, Nashville, Louisville MSD, SD1, and Cincinnati about developing our own regional standard.

Mr. Walker observed that these MTDs have been around for 20 years, and it is still not a clear design process. Mr. Cooke said he would be interested in knowing how many of our systems are getting NOVs, and commented that the stormwater basin at Wellington Way and Clays Mill, which is low maintenance, but treats all sorts of pollutants in terms of bio mass, biological treatment, settling, particulate removal.

No Adverse Impact - Carey Johnson, KDOW

Carey Johnson, Kentucky Division of Water and Chair of the Kentucky Association of Mitigation Managers, introduced the concept and practice of "No Adverse Impact "(NAI), which was created by the Association of State Floodplain Managers. Simply, No Adverse Impact means what you do on your site does not affect your neighbor downstream. In addition, NAI incorporates multi-objective and watershed planning principles. It does not preclude development, but strives for intelligent development. Any adverse impact, including increased flows and velocities, must be mitigated within the watershed, preferably based on a community or watershed-based plan.

Floodplain managers work toward reduced flood losses over time, reduced likelihood of storm damage to others, recognition through the Community Rating System (CRS), and the protection of natural resources and the beneficial uses of floodplains through the implementation of NAI.

There are strategies at three levels (Basic, Better, and No Adverse Impact) for:

- 1) identifying hazards and mapping floodplains,
- 2) education & outreach,
- 3) planning,
- 4) regulations and development standards,
- 5) mitigation actions,
- 6) infrastructure, and
- 7) emergency services.

BASIC: Every community in the flood insurance program is expected to implement and maintain floodplain maps, implement structural flood control measures, and make flood insurance available. The LFUCG program is rated 7 on a scale of 1 to 10. Lexington and Fayette County are mostly Zone AE: mapped areas subject to inundation by the 1-percent-annual-chance flood.

A basic approach would include making documents & maps available to the public, and providing staff to answer questions, but is likely to include minimal planning, response to events as they happen, and inkind repair and replacement. However, generic response plans based on off-the-shelf models may not meet community needs.

BETTER: A strengthened Zone AE and Zone A Floodplain (Note: Fayette County has very little zone A), with improved base map data for floodplains, and mapping of other flood-related hazards are characteristics of a better approach. Implementation of a risk communication program with additional risk information is recommended.

Another approach in the "better" category is to identify flood-risk areas on plans and restrict development, *e.g.* low density zoning in floodplains. Using GIS and HAZUS, FEMA's software application for multi-hazard loss estimation, to make informed decisions, and including floodplain management, stormwater management, and special area plans to supplement comprehensive plans and mitigation plans, are also strategies of the "better" level of floodplain management for a community. Floodplain regulations with higher standards and the use of the CRS credits for the higher standards can result in lower insurance premiums for property owners in floodplains.

Strengthen building codes to meet flood improvement standards, e.g. requiring each developer to provide Zone AE data for all developments. Adopting stormwater regulations, strengthening building codes, and incorporating the utilization of green infrastructure are all components of the "better" level. Mr. Johnson told the group that FEMA's number one strategy and goal is implementation of green infrastructure practices.

Mr. Johnson added that Lexington-Fayette County is a Storm Ready Community, which means that we have a certification from the National Weather Service that indicates that we are prepared to respond and manage storm events.

NO ADVERSE IMPACT: Mr. Johnson told the group that sustainable development "meets the needs of the present without compromising the ability of future generations to meet their own needs." NAI practices use future conditions hydrology and adopts higher floodway mapping standards, and allows no loss of storage and no velocity increases.

NAI policy includes watershed master planning and sustainable development principles in land use planning, considering current and future development. A goal is preservation of beneficial natural floodplain functions, buffer zones, and implementation of stream restoration programs. Master flood planning, with involvement of stakeholders in the planning process, can help to mitigate issues while not transferring flood problems. Flooding is Kentucky's #1 natural hazard risk.

NAI goals include coordination of capital improvement plans with floodplain management plans, setting higher regulatory standards for critical facilities, and using green infrastructure to reduce maintenance and achieve co-benefits.

Important NAI concerns are improvement of pre- and post-disaster preparedness, and incorporation of multi-objective management / sustainability principles into post-disaster plans / actions. Climate resilience is recovery from shock and movement forward in an adaptive manner. The "new normal" is more intense, shorter duration rain events, in which flooding occurs as the stormwater tries to get to the river.

Ms. Mulberry asked how KDOW staff involved with watershed management worked with staff in floodplain management, and Mr. Johnson told the group that he works in the KDOW Director's office to coordinate the NAI approach at the watershed level.

Mr. Cooke asked if the FEMA buyout program will be continued, and Mr. Johnson replied funds will continue to assist in post-disaster instances through the Hazard Mitigation Grant Program and as part of FEMA's Pre-Disaster Mitigation Program.

The NAI Toolkit is located at http://www.floods.org/NoAdverseImpact/NAI_Toolkit_2003.pdf.

Greg Lubeck provided a link to updated No Adverse Impact (NAI) information from the Association of State Floodplain Managers (ASFPM) website at http://www.floods.org/index.asp?menuID=460&firstlevelmenuID=187&siteID=1.

Nominations for Remaining Vacant Watershed At-Large Seats

Cane Run, North Elkhorn, and Boone Creek At-Large seats remain vacant. Jim Conner accepted the Cane Run Watershed At-Large seat, upon nomination by Ms. Mulberry and a second by Mr. Cooke.

Topics for Next Meeting – 12/2/16

A summary of MTDs being used in Lexington was suggested for the December meeting.

Announcements

- Cane Run Dry Weather Screening volunteers will mobilize on Tuesday, September 6
- Ms. Carey told the group that Abby Rains, KDOW, will inspect our MS4 Program on September 13
- UCC's EQ&PW Committee September 20, 2016 at 1:00 p.m. Annual MS4 Presentation / Stormwater Manual Revisions
- Planning Commission Work Session September 29, 2016 at 1:30 p.m. Annual MS4 Presentation / Stormwater Manual Revisions
- Environmental Commission Award Nominations due September 30, 2016
- Water Quality Fees Board Meeting October 13, 2016 at 9:00 a.m. Tate Building Training Room

The meeting adjourned at 11:25 a.m.

Lexington-Fayette Urban County Government Stormwater Stakeholder Advisory Committee

> September 2, 2016 Meeting Agenda

Approval of 6/3/16 Minutes Stormwater Quality Devices No Adverse Impact Nominations / Elections Topics for Next Meeting Announcements











HOW DO I COMPLY WITH WATER QUALITY REGS?

- Low Impact Development
- Utilizes small decentralized controls for Stormwater Management
- Intent is to mimic predevelopment hydrology
- Examples:
 - o Rain gardens
 - o Bioswales
 - Porous pavements



BENEFITS OF LID

- Habitat
- Water quantity & quality benefits
 - Reduce imperviousness and runoff volumes
 - Reduced pollutant loading
- Community value
 - Aesthetics
 - Added functional space



PHYSICAL CONSTRAINTS OF LID

- Climate
 - Small-scale practices may be inundated by high storm intensities (i.E. Type II rainfall intensity)
- Site conditions
 - Low permeability soils
 - Proximity to foundations and utilities
 - Potential contamination of groundwater
 - Steep slopes
- Maximizing space/space constraints

MANUFACTURED TREATMENT DEVICES

- Typically proprietary stormwater treatment systems
- Variety of treatment mechanisms
 - Settlement
 - Screening
 - Hydrodynamic separation
 - Filtration
- Benefits
 - Space
 - Consistent sizing
 - Performance verification programs
 - Maintenance







NEW JERSEY CERTIFICATION PROCESS

- NJ CAT provides performance verification
- NJ DEP is regulatory authority that provides certification
- Program has been rebooted
- Separate protocols for hydrodynamic/settling devices and filtration BMPs
 - HDS target of 50% TSS
 - Filtration 80% TSS
- Key dates
 - Historic interim certifications invalid January, 2015
 - Final certifications based on field testing must complete new testing before December 1, 2016
 - \circ All historic certifications revoked after December 1, 2016

NJDEP APPROVED TREATMENT DEVICES Certified TSS Removal MTD Certifie TSS Remova boral Test Tes Field Test Field To Kraken Stormwater Filtration System by BioClean Environmental Service, AquaFilter Filtration Chamber by AquaShield, Inc. Certification 80% Superseded Certification Supersedeo 80% Aqua-Swirl Concentrator By Aqua-Shield. Inc. Inc. Media Filtration Systems by CONTECH Stormwater Solutions, Certification Superseded 50% Certification 80% Superseded Continuous Deflective Separator (CDS) Unit by CONTECH Stormwater Solutions, Inc. SiteSaver Stormwater Treatment Device by Fresh Creek Technologies, Inc. StormPro Stormwater Treatment Device by Environment 21, LLC Certification Certification Superseded 50% Certification 50% Inc. Downstream Defender by Hydro International, Inc. Certification Superseded 50% Certification 50% Dual Vortex Separator by Oldcastle Stormwater Solutions Certificaton StormVault by Jensen Precast, Inc. 50% Certification Superseded 80% Stormwater Management StormFilter by CONTECH Stormwater Solutions, Inc Filterra Bioretention Certification System by Contech Engineered Solutions Superseded 80% Certification Superseded 80% First Defense HC (FDHC) Stormwater Treatment Device by Hydro International, Inc. Inc. Up-Flo Filter by Hydro International Certification Superseded 80% Certification 50% Vortechs Stormwater Treatment System by CONTECH Stormwater Solutions, Jellyfish Filter by Imbrium Systems Corporation Certification Superseded 50% Certification Superseded 80% Inc.

INSERTS AND TRAPS





PROS

- EASY INSTALLATION
 LARGER PSD
- FLEXIBLE DESIGN

CONS

- LOW COST \$
 FREQUENT MAINTENANCE

 - MEETING WQ REQTS
- GOOD PRETREATMENT
 NO VOLUME CONTROL







PROS

CONS

- LOW COST \$\$
- LARGE CAPACITY
- SHALLOW PROFILE
- HIGH PEAK BYPASS
- MANY MEET WQ REQTS
- GROSS POLLUTANT BMP
- SIZE
- LOW TREATMENT FLOW
 FOR SMALL PSD
- NO VOLUME CONTROL

Hydrodynamic Separation

- Low velocity swirl or vortex action
 - \circ Increases flow path of flow path
 - $\ensuremath{\circ}$ Concentrates solids in low velocity flow field
- Flow controls
 - Minimizes turbulence and velocity
 - $\ensuremath{\circ}$ Prevents flow surges and re-suspension
 - \odot Retains floating pollutants
- Pollutants of Concern
 - \circ Sediments
 - \circ Floatables
 - $\circ \operatorname{Oils}$
- Maintenance



PROS

- LOW COST PER TREATED CFS - \$\$ TO \$\$\$
- MOST MEET TSS TARGETS
 MAY NEED OFFLINE
- FLEXIBLE DESIGN
- SMALL FOOTPRINT
- EASY INSTALLATION
- EASY MAINTENANCE

CONS

- · CAN GET PRICEY WITH HIGH PEAKS
- NO CONTRIBUTION TO VOLUME CONTROL





PROS

CONS

- EXCELLENT FINE PARTICLE
 EXPEN
 REMOVAL ~ 20 MICRON
- METAL AND NUTRIENT
 REMOVAL
- POSSIBLE VOLUME REDUCTION AS PART OF DETENTION SYSTEM
- EXPENSIVE \$\$\$\$\$
- LOW TREATMENT FLOW
- EXPENSIVE MAINTENANCE
- OFTEN REQUIRE
 PRETREATMENT













































- ✓ Basic strategies
 - Adopt floodplain management ordinance with minimum NFIP/state regulations
 - □ NFIP estimates that buildings built to minimum standards suffer 70% less than unprotected buildings
 - □ Flood damage can still occur with minimum standards
 - Flood elevations are subject to change, particularly as development occurs in watershed



















✓ NAI strategies

- > Preserve beneficial natural floodplain functions
 - Adopt setback standards to establish minimum distances from stream channels and banks
 - Adopt buffer zone requirements between sensitive and developed areas
 - □ Implement stream restoration programs





















In Summary

✓ ASFPM No Adverse Impact strategies:

- > Hazard identification and floodplain mapping
- Education and outreach
- ➢ Planning
- Regulations and development standards
- Mitigation Actions
- Infrastructure
- Emergency services
- ✓ Strategies grouped by:
 - ➤ Basic
 - ➢ Better
 - No Adverse Impact
- ✓ Communities are encouraged to go beyond basic

strategies

Resources • NAI Toolkit: http://www.floods.org/NoAdverseImpact/NAI_Toolkit_2003.pdf • ASFPM No Adverse Impact webpage: http://www.floods.org/index.asp?menuID=460&firstleveImenuID=1 87&siteID=1

Questions?

Carey Johnson Kentucky Division of Water <u>carey.johnson@ky.gov</u>



Nomination / Election of Watershed At-Large Seats

- Cane Run
- North Elkhorn





Announcements

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