

**General Services and Urban Services Districts** 

FY 2010 Ad Valorem Tax Rates

# **Table of Contents**

| FY 2010 Property Tax Options             | 1  |
|--|----|
| General Services Fund (1101)             | 1  |
| Urban Services Fund (1115)               | 2  |
| FY 2010 Property Tax Information         | 3  |
| Tax Facts                                | 4  |
| Recall Procedures                        | 6  |
| Supplemental Information                 | 7  |
| Background Information                   | 8  |
| <b>Definitions of Tax Categories</b>     | 10 |
| Real Estate Assessments By Category      | 11 |
| Comparison of Realty Tax Rates           | 12 |
| Homestead Exemptions                     | 12 |
| Personalty Assessments                   | 14 |
| Motor Vehicle and Watercraft Assessments | 15 |
| Tax Rates in Selected Kentucky Cities    | 16 |
| Library Funding Statute                  | 18 |

## FY 2010 Ad Valorem Tax Rate Calendar

## **KRS 132.0225 Deadline for Establishing Final Tax Rate**

A taxing district that does not elect to attempt to set a rate that will produce more than four percent (4%) in additional revenue, exclusive of revenue from new property as defined in KRS 132.010, over the amount of revenue produced by the compensating tax rate as defined in KRS 132.010 shall establish a final tax rate within forty-five (45) days of the cabinet's certification of the county's property tax roll. Any taxing district that fails to meet this deadline shall be required to use the compensating tax rate for that year's property tax bills.

| M        | T   | W                         | TH   | F  |
|----------|---|---------------------------|--|--|
| AUGUST 3 | 4   | CERTIFICATION DATE  DAY 1 | 6  | 7  |
| 10       | 11  | 12                        | 13   | 14   |
| 17       | WORK SESSION<br>INFORMATION                           | 19                        | 20   | 21   |
| 24       | WORK SESSION DISCUSSION                               | 26                        | COUNCIL MEETING  | 28   |
| 31       | WORK SESSION DISCUSSION & TENTATIVE APPROVAL OF RATES | 2                         | COUNCIL MEETING  FIRST READING OF TAX RATES                  | FIRST<br>ADVERTISEMENT<br>SATURDAY 9/5/09* |
| 7        | 8   | 9                         | SECOND<br>ADVERTISEMENT*                                     | 11   |
| 14       | 15  | 16                        | COUNCIL MEETING PUBLIC HEARING** SECOND READING OF TAX RATES | 45 <sup>TH</sup> DAY                       |

<sup>\*</sup> Advertisements must be in two separate weeks.

<sup>\*\*</sup> Cannot be less than 7 or more than 10 days after the 2<sup>nd</sup> advertisement.

# FY 2010 Property Tax Options General Services Fund (1101)

Based on estimated property assessments, revenues were originally budgeted at \$20,871,110. The following table shows the *categories* of property for which rates must be adopted, the *options* available in setting the rates, and the *fund balance impact* of each option. These rates require a public hearing, but are not subject to voter recall. Rates are per \$100 assessed valuation.

| Category                    | Prior Year<br>Rates | Option 1 | Option 2<br>Compensating | Option 3 (Maximum) <sup>1</sup> |
|-----------------------------|---------------------|----------|--------------------------|---------------------------------|
| Real Estate                 | 0.08                | 0.08     | 0.081                    | 0.084                           |
| Personalty <sup>2</sup>     | 0.099               | 0.099    | 0.1014                   | 0.105                           |
| Motor Vehicles/Watercraft   | 0.088               | 0.088    | 0.088                    | 0.088                           |
| Tobacco in Storage          | 0.015               | 0.015    | 0.015                    | 0.015                           |
| Agri. Products in Storage   | 0.045               | 0.045    | 0.045                    | 0.045                           |
| Insurance Companies Capital | 0.15                | 0.15     | 0.15                     | 0.15                            |
| Aircraft <sup>3</sup>       | 0.099               | 0.099    | 0.1014                   | 0.105                           |
| Watercraft (Non-Commercial) | 0.099               | 0.099    | 0.1014                   | 0.105                           |
| Impact on Fund Balance: 4   |                     | 5,380.00 | 264,380.00               | 958,380.00                      |

<u>Option #1</u>: All rates remain the same as last year. This option provides less than the 4% revenue increase from existing real properties per House Bill 44 limits and is budget neutral due to low reassessment growth. <u>The net increase to fund balance is \$5,380</u>. THIS IS THE OPTION RECOMMENDED BY THE ADMINISTRATION.

<u>Option #2</u>: All rates are set at the <u>Compensating Rate</u>, which provides approximately the same revenue as previous years for existing property. Revenue increases are derived from new property. <u>The net change to fund balance is \$264,380</u>.

Option #3: All rates are set at the Maximum Rate, 4% above the Compensating Rate. This is the highest increase that can be generated without triggering a voter recall. The net increase to fund balance is \$958,380.

<sup>&</sup>lt;sup>1</sup>The maximum rates without triggering a recall.

<sup>&</sup>lt;sup>2</sup> Personalty assessments include tangible personal property only. Personal Property consists of items such as office furniture, office machines, store fixtures, professional trade and business fixtures, leasehold equipment, machinery and equipment both manufacturing and non-manufacturing, free standing signs, raw materials, inventories of all kinds, aircraft and many other personal items that may have value and utility.

<sup>&</sup>lt;sup>3</sup> Tangible item not included in personalty, which may be taxed or exempted at local option.

<sup>&</sup>lt;sup>4</sup> Net of the \$631,840 reduction to the Library.

## **Urban Services Fund (1115)**

The *largest* single category of revenue to the Urban Services Districts Fund is ad valorem, accounting for almost 91.2% of the total revenues for FY 2010. In addition to the basic services provided to all residents of Fayette County, property owners in the urban services areas have one or more of the following services available to them: refuse collection, street lights, and street cleaning. These services are funded by an additional ad valorem tax paid only by the property owners in the respective districts.

Based on estimated property assessments, revenues were originally budgeted at \$34,430,000 for FY 2010. This overall figure did not change significantly with the state's certification of assessments.

The following chart outlines the categories of property for which rates must be set and the propsed rate for each. These rates require a public hearing, but are not subject to voter recall.

FY 2010 Urban Services Districts Property Tax Options (Fund 1115)

| Category                    | Prior<br>Year<br>Rates | Option 1<br>(Prior Rates) | Option 2<br>(Roll Back) | Option 3 (Maximum) <sup>5</sup> |
|-----------------------------|------------------------|---------------------------|-------------------------|---------------------------------|
| Refuse Collection           | .1590                  | .1590                     | .1431                   | .1650                           |
| Street Lights               | .0210                  | .0210                     | .0210                   | .0210                           |
| Street Cleaning             | .0094                  | .0094                     | .0094                   | .0100                           |
| Public Service Companies    | .1894                  | .1894                     | .1734                   | .1960                           |
| Insurance Companies Capital | .0920                  | .0920                     | .0920                   | .0920                           |
| Impact on Fund Balance:     | ·                      | (1,006,400)               | (3,853,400)             | 162,600                         |

<u>Option #1</u>: All rates remain the same as last year. This option provides less than the 4% revenue increase from existing real properties per House Bill 44 limits and is a decrease from budget due to low reassessment growth. <u>The net decrease to fund balance is \$1,006,400</u>.

Option #2: Decrease Refuse Collection to .1431 and keep other rates at prior year levels. The net decrease to fund blance is \$3,853,400. THIS IS THE OPTION RECOMMENDED BY THE ADMINISTRATION.

Option #2: Increase rates to those that give a 4% revenue increase from existing real properties per House Bill 44 limits. The net increase to fund balance is \$162,600.

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<sup>&</sup>lt;sup>5</sup> The maximum rates without triggering a recall.

# **FY 2010 Property Tax Information**

- Fayette County property tax rates must be established for the following categories no later than September 17, 2009.6
  - Real Estate
  - Personalty
  - Motor Vehicles/Watercraft
  - Tobacco in Storage
  - Agricultural Products in Storage
  - **Insurance Companies Capital**
  - Aircraft
  - **Inventory** in Transit
- The total assessed value of taxable property in Fayette County for the 2009 tax year is \$26 billion. Real estate assessments account for approximately \$22 billion of the total, and various personal property categories make up the difference.
- Real estate assessments have increased by 1.5% since last year, with 1.2% due to new growth and 0.3% due to reassessments.
- There are 105,922 parcels of taxable property included in this year's assessment, which break down as follows:

| Residential | 95,868  |
|-------------|---------|
| Commercial  | 7,599   |
| Farm        | 2,455   |
| Totals      | 105,922 |

- The General Services Fund (1101) realty tax rate could be raised to 0.084 and still comply with House Bill 44, which limits revenue growth from reassessments to 4% (see page 1).
- The personalty tax rate is limited by the rate set on realty and is not subject to voter recall. The maximum rate allowed for this category is .1050 (assuming realty is increased to .0840).
- The maximum rate allowed for motor vehicle and watercraft is .0880 and is not subject to voter recall.7
- Rates for tobacco in storage, agricultural products, and insurance companies capital are at the maximum allowed by law.
- Per KRS 173.360, the LFUCG provides an annual appropriation to the Lexington Public Library based on a funding level of five cents  $(5\phi)$  on each one hundred dollars (\$100) worth of property assessed for local taxation. The appropriation is not affected by a change in the tax rates adopted by the LFUCG. Because the actual growth in real property assessments did not exceed the

<sup>&</sup>lt;sup>6</sup> Intangible personal property may be taxed only by the state.

<sup>&</sup>lt;sup>7</sup> The maximum rate is based on the allowed 1983 personalty rate, which was .0880.

- budgeted amount, the Library entitled to \$13,074,810, a reduction of \$631,840 from the FY 2010 Adopted Budget.
- <u>Aircraft (recreational/non-commercial)</u> may be taxed or exempted at local option. If this category was exempted from taxation, the Library would still be entitled to funds based on the assessment.
- Because reassessment growth did not exceed 4% for any service category in the Urban Service District Fund these rates could be increased (see page 2).

#### **Tax Facts**

- LFUCG levies two categories of taxes on real property: (1) a county-wide tax (General Services District) for the support of the general operations of the government; and (2) Urban Services taxes paid by residents receiving one or more of the government services of refuse collection, street lights, and street cleaning.
- State real estate rates have decreased 45.5% since FY 1983 (see page 13).
- Fayette County School Board real estate rates have increased by 47.6% since FY 1983.
- LFUCG General Services real estate rates have decreased 9% since FY 1983.
- LFUCG property tax rates on realty are lower than those levied in most other cities/counties in Kentucky (see pages 17-18). Prior to FY 2001, the LFUCG levied the same rate on personal property (including motor vehicles and watercraft) as was levied on real property (8.10¢ per \$100 assessed valuation).
- The **Homestead Exemption** (\$31,400 for the 2008 tax year) is available to homeowners who are at least 65 years old during the tax period or have been classified as totally disabled by any public or private retirement system. The total value of property exempted from the tax rolls is \$502 million for the 2008 tax year. This represents taxpayer savings of over \$402,000 (at the proposed tax rate). An additional 444 homes qualified for the exemption this year, bringing the total number of Fayette County exemptions to 16.120 (see page 14).
- The **Agricultural Use Exemption** is for farm properties that have at least 10 contiguous acres. The agricultural use value is based on the agricultural capability of the land plus any improvements located on the land.

## Realty Rates - Adopted vs. Allowed, FY 1983 - 2009

The chart below illustrates the General Services (Fund 1101) real estate rates adopted by the LFUCG, versus allowed rates, from FY 1983–2008. The FY 2001 and FY 2002 rollback provided a 4% revenue increase from existing properties.

The 1979 Special Session of the General Assembly enacted House Bill 44 to provide property tax relief in a time of rapidly increasing assessments. The basic provisions of House Bill 44 establish three options in setting the tax rates for realty:

- (1) A compensating tax rate can be set so that revenue from existing property remains the same. Additional revenue over last year would come only from new property.
- (2) The rate may be set (either lowered or raised, depending on the assessment change) so that the total revenue from existing property increases up to 4%. This requires public notice and a public hearing. Additional revenue would come from new property.
- (3) A rate may be set that provides an increase in revenue from existing property of more than 4%. This rate would be subject to voter recall (see page 6).

|         | AS SET BY STATE      |                       |                            |                          |   |
|---------|----------------------|-----------------------|----------------------------|--------------------------|---|
| Year    | Compensating<br>Rate | Compensating +4% Rate | Maximum<br>Rate<br>Allowed | LFUCG<br>Adopted<br>Rate | Action Taken                            |
| FY 1983 | 0.0880               | 0.0900                | 0.0900                     | 0.0879                   | Voluntary Roll-Back                     |
| FY 1984 | 0.0870               | 0.0880                | 0.0880                     | 0.0870                   | Voluntary Roll-Back                     |
| FY 1985 | 0.0850               | 0.0870                | 0.0870                     | 0.0850                   | Voluntary Roll-Back                     |
| FY 1986 | 0.0830               | 0.0850                | 0.0850                     | 0.0830                   | Voluntary Roll-Back                     |
| FY 1987 | 0.0810               | 0.0830                | 0.0830                     | 0.0830                   | +4% Rate (No Change in Rate)            |
| FY 1988 | 0.0790               | 0.0820                | 0.0830                     | 0.0820                   | +4% Rate Roll-Back                      |
| FY 1989 | 0.0790               | 0.0820                | 0.0820                     | 0.0820                   | +4% Rate (No Change in Rate)            |
| FY 1990 | 0.0780               | 0.0810                | 0.0820                     | 0.0810                   | +4% Rate Roll-Back                      |
| FY 1991 | 0.0790               | 0.0810                | 0.0810                     | 0.0810                   | +4% Rate (No Change in Rate)            |
| FY 1992 | 0.0792               | 0.0830                | N/A <sup>8</sup>           | 0.0810                   | Less Than 4%, No Tax Increase           |
| FY 1993 | 0.0840               | 0.0870                | N/A                        | 0.0810                   | Less Than Compensating, No Tax Increase |
| FY 1994 | 0.0810               | 0.0840                | N/A                        | 0.0810                   | Compensating Rate, No Tax Increase      |
| FY 1995 | 0.0810               | 0.0840                | N/A                        | 0.0810                   | Compensating Rate, No Tax Increase      |
| FY 1996 | 0.0790               | 0.0820                | N/A                        | 0.0810                   | Less Than 4%, No Tax Increase           |
| FY 1997 | 0.0790               | 0.0820                | N/A                        | 0.0810                   | Less Than 4%, No Tax Increase           |
| FY 1998 | 0.0790               | 0.0820                | N/A                        | 0.0810                   | Less Than 4%, No Tax Increase           |
| FY 1999 | 0.0790               | 0.0820                | N/A                        | 0.0810                   | Less Than 4%, No Tax Increase           |
| FY 2000 | 0.0780               | 0.0810                | N/A                        | 0.0810                   | +4% Rate (No Change in Rate)            |
| FY 2001 | 0.0770               | 0.0800                | N/A                        | 0.0800                   | +4% Rate Roll-Back                      |
| FY 2002 | 0.0760               | 0.0790                | N/A                        | 0.0790                   | +4% Rate Roll-Back                      |
| FY 2003 | 0.0760               | 0.0790                | N/A                        | 0.0790                   | +4% Rate (No Change in Rate)            |
| FY 2004 | 0.0770               | 0.0800                | N/A                        | 0.0800                   | +4% Rate – Tax Increase                 |
| FY 2005 | 0.0780               | 0.0810                | N/A                        | 0.0800                   | Less Than 4%, No Tax Increase           |
| FY 2006 | 0.0770               | 0.0810                | N/A                        | 0.0800                   | Less Than 4%, No Tax Increase           |
| FY 2007 | 0.0780               | 0.0810                | N/A                        | 0.0800                   | Less Than 4%, No Tax Increase           |
| FY 2008 | 0.0770               | 0.0800                | N/A                        | 0.0800                   | +4% Rate (No Change in Rate)            |
| FY 2009 | 0.0790               | 0.0820                | N/A                        | 0.0800                   | Less Than 4%, No Tax Increase           |

<sup>&</sup>lt;sup>8</sup> Prior to FY 1992 the prior year's rate was the maximum rate that could be set, even if a higher rate was required to reach the 4% increase.

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## Recall Procedures 9

If an urban-county government levies a tax rate which will produce revenue from real property, exclusive of revenue from new property, that is more than 4% over the amount of revenue produced by the compensating tax rate, the portion which exceeds the 4% is subject to a recall vote or reconsideration by the taxing district.

- 1. Within 7 days after adoption of the tax rate, the urban-county government must publish a display advertisement in the newspaper of largest circulation in the county.
- 2. The advertisement shall be not less than 12 column inches and contain:
  - The fact that the urban-county government has adopted such rate.
  - The fact that the part of the rate which will produce revenue from real property (exclusive of new) in excess of 4% over the amount produced by the compensating tax rate is subject to recall.
  - The name, address and phone number of county clerk with note that such official will provide information on petition to initiate recall of the tax rate.
- 3. The tax rate subject to recall goes into effect 45 days after its passage.
- 4. During the 45 day period a petition signed by 10% of the voters in the last Presidential election may be presented to the county clerk or authorized deputy or to the urban-county government or legislative body of a taxing district and the tax rate is suspended from going into effect.
- 5. The county clerk determines whether the petition contains enough signatures of qualified voters to suspend the effect of the tax rate levy.
- 6. The urban-county government may cause cancellation of the recall vote by amending the tax levy to produce no more revenue from real property than 4% over the amount produced by the compensating tax rate on real property, provided such action is taken within 15 days of presentation of the petition.
- 7. The urban-county government shall submit to voters at next regular election questions as to whether voters are "for" or "against" the tax levy. The amount subject to recall shall not go into effect unless a majority of the votes cast are "for" its passage.

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<sup>&</sup>lt;sup>9</sup> Per KRS 132.027.

# **Supplemental Information**

## **Background Information**

The following information was copied from COUNTY GOVERNMENT IN KENTUCKY, Informational Bulletin #115, prepared by the Legislative Research Commission, Frankfort, Ky., November 1996. It is provided to give some background on property taxes and certain statutory limitations.

#### **TAXATION AND REVENUE**

#### **Taxes Generally**

Counties must levy an ad valorem tax on all property subject to county taxation (KRS 68.090). Most counties raise most of their local tax funds through ad valorem taxes on real and personal property. Those counties which have chosen to impose an occupational license tax usually collect more from that tax than they do from ad valorem taxes. The occupational tax is not suitable for many counties, however, because of commuting out of the county for employment. There are other limited sources of local revenue which the fiscal court may tap, such as license fees and franchise taxes.

## **Property Taxes**

The property tax is based on or measured by the value of property as a marketable item. Thus it is known as an ad valorem tax.

#### **Constitutional Limitations**

The 1891 Constitution categorically states that the tax rate of counties for other than school purposes shall not, at any time, exceed the rate of \$.50 on the \$100 valuation of property (Constitution, Section 157). However, few counties approach the \$.50 Constitutional limit on the tax levy because the compensating and four percent tax rate

limits of KRS 68.245 keep the levy well below the Constitutional limit in most counties.

#### **Statutory Limitations**

The 1965 Court of Appeals ruling in *Russman* v. Luckett directed that real property be assessed at 100% of its real market value, in accordance with Section 172 of the Constitution. Until that time, both real and personal property had been assessed at well below their market value, and counties, as well as other taxing units, had set their tax rates near their constitutional limits. In the face of large increases in assessments, and having no assurance that local tax rates would be reduced, the General Assembly. during the 1965 Special Session, enacted legislation to protect taxpayers from large property tax increases (Acts 1965, First Extraordinary Session, Chapter 2.).

The immediate effect of this legislation was to require local taxing authorities to roll back or reduce their tax rates to a point where they would produce approximately the same amount of revenue as raised the preceding year, exclusive of net assessment growth and any tax levies adopted by the voters. Since 1966 the effect of the rollback law has been to keep tax rates at a fairly constant level. Increases in local government revenue have been limited to new property added to the tax rolls and growth in the assessment of old property due to increases in property values and inflation.

During the mid-1970's, increases in the assessment of real property were sizable -- from 12 to 15% per year. Thus, while the tax rates remained about the same, real property owners received larger tax bills, because of the increase in the value of their property. The 1979 Special Session of the General Assembly sought, through House Bill 44, to give taxpayers some relief from such

increases.

The relief took the form of retaining the ceiling established by the rollback law -- prohibiting a county from realizing more revenue from real property taxes than the preceding year, except through increases in assessments and new property. Below this ceiling the General Assembly placed some additional restrictions on revenue growth from increases in old property assessments.

The law required the state local finance office to calculate several different tax rates for each county. One of these rates was simply the current year's tax rate and, under House Bill 44, the current year's rate became the maximum permissible tax rate for the next year. Under no circumstances could a county's tax exceed this limit.

A second rate, known as a compensating tax rate, was also calculated. This was a "zerogrowth" rate, which, when applied to current assessments of real property that were on the tax rolls the previous year, would produce the same amount of revenue as the previous year. When property values rose, the compensating rate would be lower than the maximum tax rate.

The third and last rate that was calculated was called the 4% rate. This rate, when applied to the current year's assessment of real property on the tax books last year, would produce 4% more revenue than the county realized the previous year.

Under the law a county could not, under any circumstances, set a tax rate that exceeded the maximum tax rate. A county was free to set a tax rate below the maximum tax rate. However if the rate levied exceeded the compensating rate ("zero-growth" rate), this fact had to be advertised and a public hearing held.

Furthermore, if the rate exceeded the 4% rate, the portion exceeding 4% was subject to a recall by the voters, through a petition and referendum process (KRS 68.245 and 132.017).

In the 1990 Session of the General Assembly, all references to the maximum tax rate were deleted from the statutes. Language describing the utilization of the compensating and 4% rates was left intact. The effect of these amendments is that county officials must administer the property tax laws in the manner they have become accustomed to since the passage of HB 44 in 1979, but without the constraint of the maximum tax rate.

Thus, in periods of low growth or decline in property values, fiscal courts will be able to realize up to 4% growth in revenues from property on the tax rolls the previous year, and more if the electorate does not challenge the increase through petition and referendum (KRS 68.245, 132.017).

## **Definitions of Tax Categories**

## **Real Property**

Land and improvements.

## **Tangible Personal Property**

Personal Property consists of items such as office furniture, office machines, store fixtures, professional trade and business fixtures, leasehold equipment, machinery and equipment both manufacturing and non-manufacturing, free-standing signs, raw materials, inventories of all kinds, aircraft and many other personal items that may have value and utility.

### **Intangible Personal Property**

Intangible personal property is property that represents evidence of value or the right to value under law and custom. Examples of intangible personal property are bonds, notes, accounts receivables, trusts, mortgages, insurance left on deposit, money in safe deposit boxes, and other items which represent evidence of value. Intangible personal property is subject to a state rate only.

#### **Motor Vehicles/Watercraft**

The assessment and collection of property taxes on motor vehicles has been handled through the use of a centralized system since January 1, 1984. Prior to that date, motor vehicles were included in the personal property assessments. Boats were included in the centralized motor vehicle system January 1, 1990. The tax rate on motor vehicles and watercraft cannot exceed the rate that could have been set by a local district on the January 1, 1983 assessments (FY 1984).

#### **Tobacco and Agricultural Products in Storage**

Cities and counties may impose a property tax not exceeding  $1\frac{1}{2}$ ¢ on each \$100 of the fair cash value of all unmanufactured tobacco and not exceeding  $4\frac{1}{2}$ ¢ on each \$100 of the fair cash value of all other unmanufactured agricultural products, subject to taxation within their limits that are not actually on hand at the plants of manufacturing concerns for the purpose of manufacture, nor in the hands of the producer to whom the products have been conveyed for the purpose of sale.

#### **Insurance Companies Capital**

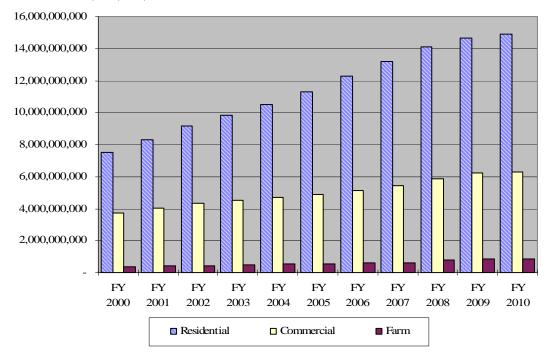
A tax on the fair cash value of intangible personal property (referred to as "capital" in the State Statute) of a domestic life insurance company. The county and the city in which the principal office of the company is located may impose a tax of  $15\phi$  per \$100 of "taxable capital". The LFUCG "county" or General Service's rate is  $15\phi$ . The "city" or Urban Service's rate has not changed since merger and is  $9.2\phi$ .

#### **Public Service Companies**

A public service company is generally construed to mean any individual, partnership, or corporation engaged in the business of providing service to the public under certain regulated or semi-regulated conditions imposed by federal and/or state laws. "Regulated" means that the operations are confined to a specific area or route, are subject to restrictions on rates that may be charged for their services, or are restricted on the amount they may earn on investments. A few examples of the types of public service companies subject to tax assessment are: *Railway company, gas company, water company, electric power company, commercial air carriers, and cable television company.* 

# Real Estate Assessments By Category Fayette County: FY 1992 – FY 2010

Growth, by categories of residential, farm, and commercial properties, is illustrated below. This information was compiled from data provided by the Fayette County PVA, which does not include public service companies assessments or oil, mineral, and timber rights. The total real estate assessment for FY 2010 is \$22,277,856,980 with these categories included. The total assessment for Residential, Farm and Commercial totals \$22,065,201,700.



**General Services District** 

|                |                |             |               |                | %      |
|----------------|----------------|-------------|---------------|----------------|--------|
| Year           | Residential    | Farm        | Commercial    | TOTAL          | Change |
| FY 1992        | 4,566,266,180  | 327,734,900 | 3,012,849,800 | 7,906,850,880  |        |
| FY 1993        | 4,788,156,125  | 330,537,700 | 2,971,532,900 | 8,090,226,725  | 2.3%   |
| FY 1994        | 4,994,063,370  | 297,069,600 | 2,987,115,800 | 8,278,248,770  | 2.3%   |
| FY 1995        | 5,303,702,101  | 294,442,860 | 2,992,327,460 | 8,590,472,421  | 3.8%   |
| FY 1996        | 5,752,741,739  | 308,306,280 | 3,039,133,011 | 9,100,181,030  | 5.9%   |
| FY 1997        | 6,137,094,012  | 325,920,500 | 3,123,883,711 | 9,586,898,223  | 5.3%   |
| FY 1998        | 6,532,272,382  | 343,269,800 | 3,242,046,121 | 10,117,588,303 | 5.5%   |
| FY 1999        | 6,920,396,727  | 373,289,300 | 3,404,514,910 | 10,698,200,937 | 5.7%   |
| FY 2000        | 7,522,124,780  | 395,463,600 | 3,724,821,400 | 11,642,409,780 | 8.8%   |
| FY 2001        | 8,283,396,092  | 412,230,800 | 4,037,025,704 | 12,732,652,596 | 9.4%   |
| FY 2002        | 9,141,865,110  | 446,553,400 | 4,326,254,800 | 13,914,673,310 | 9.3%   |
| FY 2003        | 9,823,997,246  | 465,697,000 | 4,543,167,072 | 14,832,861,318 | 6.6%   |
| FY 2004        | 10,486,255,531 | 545,897,300 | 4,695,549,138 | 15,727,701,969 | 6.0%   |
| FY 2005        | 11,287,422,600 | 559,828,600 | 4,897,577,600 | 16,744,828,800 | 6.5%   |
| FY 2006        | 12,304,134,800 | 596,790,100 | 5,110,109,000 | 18,011,033,900 | 7.6%   |
| FY 2007        | 13,207,007,700 | 624,912,200 | 5,444,972,200 | 19,276,892,100 | 7.0%   |
| FY 2008        | 14,116,472,700 | 819,013,400 | 5,890,069,400 | 20,825,555,500 | 8.0%   |
| FY 2009        | 14,681,278,300 | 836,737,800 | 6,219,161,800 | 21,737,177,900 | 4.4%   |
| FY 2010        | 14,887,509,900 | 866,958,400 | 6,310,733,400 | 22,065,201,700 | 1.5%   |
| FY 2009 - 2010 | 1.4%           | 3.6%        | 1.5%          |                |        |

## Comparison of Realty Tax Rates State, School, and LFUCG

The Lexington-Fayette Urban County Government, the Commonwealth of Kentucky, and the Fayette County School Board levy property taxes each year. The tax bill received by Fayette County taxpayers includes amounts for each of these entities.<sup>10</sup>

## Fayette County Tax Rates, 2008 (FY 2009)

| Taxing District   | Tax Rate 11 | Tax Paid on<br>\$100,000<br>Property | Percent of Total<br>Property Tax Bill |
|-------------------|-------------|--------------------------------------|---------------------------------------|
| State             | .1220       | \$ 122.00                            | 12.2%                                 |
| School            | .6050       | \$ 605.00                            | 60.7%                                 |
| LFUCG             |             |                                      |                                       |
| General           | .0800       | \$ 80.00                             | 8.0%                                  |
| Refuse Collection | .1590       | \$ 159.00                            | 16.0%                                 |
| Street Lights     | .0210       | \$ 21.00                             | 2.1%                                  |
| Street Cleaning   | .0094       | \$ 9.40                              | 0.9%                                  |
| TOTAL             | .9964       | \$ 996.40                            | 100.0%                                |

# **Homestead Exemptions**

The homestead exemption, originally established under a constitutional amendment in 1971 and prescribed in KRS 132.810, is \$33,700 for FY 2010. To qualify for the homestead exemption, a person must be at least 65 years old during the tax period or have been classified as totally disabled by any public or private retirement system.

Prior to enactment of constitutional amendment Number 2 in November 1998, only taxpayers disabled under Social Security or Railroad Retirement were eligible for the disability exemption. Eligible property must also be owned, occupied, and maintained by the taxpayer as a personal residence on the January 1 assessment date.

### **History of Fayette County Homestead Exemptions**

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<sup>&</sup>lt;sup>10</sup> In FY 1983, the <u>total</u> Fayette County tax rate was <u>\$.9561</u>. By FY 2008 the total rate had increased by 3.3%. The rates for the Lexington-Fayette Urban County Government were 8% lower than in FY 1983, the state rates were lower by 44.6%, and School Board rates were higher by 44.9%.

<sup>&</sup>lt;sup>11</sup> Per \$100 assessed value.

# **And General Fund Taxpayer Savings**

|        | C 1                  |             |           |                          |             |          |
|--------|----------------------|-------------|-----------|--------------------------|-------------|----------|
|        | General<br>Fund Real | Expemptions |           | Value of                 |             |          |
| Fiscal | Estate               | Per         | Number of | Homestead                | Change in   | Taxpayer |
| Year   | Rate                 | Residence   | Homes     | Exemptions <sup>12</sup> | Excemptions | Savings  |
| 1985   | .0850                | 15,000      | 7,517     | 112,749,500              | 2,490,400   | 95,837   |
| 1986   | .0830                | 15,000      | 7,941     | 127,845,300              | 15,095,800  | 106,112  |
| 1987   | .0830                | 16,100      | 8,091     | 130,270,000              | 2,424,700   | 108,124  |
| 1988   | .0820                | 16,100      | 8,266     | 141,346,900              | 11,076,900  | 115,904  |
| 1989   | .0820                | 17,100      | 8,811     | 150,659,920              | 9,313,020   | 123,541  |
| 1990   | .0810                | 17,100      | 9,644     | 177,456,367              | 26,796,447  | 143,740  |
| 1991   | .0810                | 18,400      | 10,135    | 186,487,267              | 9,030,900   | 151,055  |
| 1992   | .0810                | 18,400      | 10,675    | 216,711,950              | 30,224,683  | 175,537  |
| 1993   | .0810                | 20,300      | 10,998    | 223,262,350              | 6,550,400   | 180,843  |
| 1994   | .0810                | 20,300      | 11,353    | 247,490,000              | 24,227,650  | 200,467  |
| 1995   | .0810                | 21,800      | 11,607    | 253,028,986              | 5,538,986   | 204,953  |
| 1996   | .0810                | 21,800      | 11,937    | 275,754,612              | 22,725,626  | 223,361  |
| 1997   | .0810                | 23,100      | 12,211    | 282,065,828              | 6,311,216   | 228,473  |
| 1998   | .0810                | 23,100      | 12,455    | 303,897,000              | 21,831,172  | 246,157  |
| 1999   | .0810                | 24,400      | 13,231    | 305,397,505              | 1,500,505   | 247,372  |
| 2000   | .0810                | 24,400      | 13,411    | 333,271,200              | 27,873,695  | 269,950  |
| 2001   | .0800                | 25,400      | 13,463    | 336,449,100              | 3,177,900   | 269,159  |
| 2002   | .0790                | 25,400      | 13,833    | 365,448,700              | 28,999,600  | 288,704  |
| 2003   | .0790                | 26,800      | 14,003    | 370,331,680              | 4,882,980   | 292,562  |
| 2004   | .0790                | 26,800      | 14,409    | 396,908,900              | 26,577,220  | 313,558  |
| 2005   | .0800                | 28,000      | 14,581    | 403,508,000              | 6,599,100   | 322,806  |
| 2006   | .0800                | 29,400      | 14,835    | 430,778,800              | 27,270,800  | 344,623  |
| 2007   | .0800                | 29,400      | 15,208    | 441,992,000              | 11,213,200  | 353,594  |
| 2008   | .0800                | 31,400      | 15,676    | 487,026,500              | 45,034,500  | 389,621  |
| 2009   | .0800                | 31,400      | 16,120    | 502,532,500              | 15,506,000  | 402,026  |
| 2010   | .0800                | 33,700      | 16,763    | 559,042,100              | 56,509,600  | 447,234  |

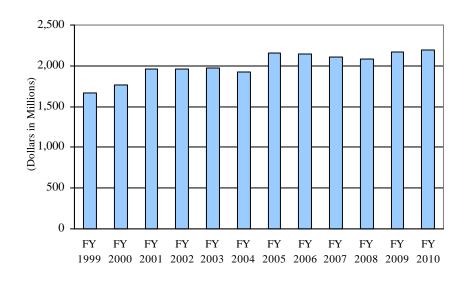
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<sup>&</sup>lt;sup>12</sup> The total value of homestead exemptions does not equal the maximum allowed exemption times the number of properties. This is because some of the properties are valued at less than the maximum exemption amount.

# **Personalty Assessments Fayette County: FY 1999 – FY 2010**

#### **General Services District**

| Year    | Total<br>Personalty | %<br>Change |   |
|---------|---------------------|-------------|---|
| FY 1999 | 1,668,829,944       |             |   |
| FY 2000 | 1,764,651,201       | 5.7%        | A |
| FY 2001 | 1,960,708,761       | 11.1%       |   |
| FY 2002 | 1,957,658,156       | -0.2%       | В |
| FY 2003 | 1,968,793,874       | 0.6%        | В |
| FY 2004 | 1,925,902,590       | -2.2%       |   |
| FY 2005 | 2,151,421,301       | 11.7%       | C |
| FY 2006 | 2,142,841,463       | -0.4%       |   |
| FY 2007 | 2,110,619,831       | -1.5%       |   |
| FY 2008 | 2,089,408,340       | -1.0%       |   |
| FY 2009 | 2,172,046,129       | 4.0%        |   |
| FY 2010 | 2,197,198,759       | 1.2%        |   |



Personalty assessments include tangible personal property only. Tangible personal property consists of items that have value and utility themselves, such as automobiles, airplanes, construction equipment, manufacturing machinery, merchandise, livestock, and other materials and goods.

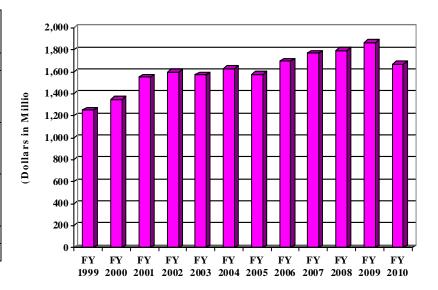
#### **Notes:**

- A. Aircraft (recreational/non-commercial) was separated from personalty in FY 2000, and local governments now have the option to tax or exempt this category from taxation. Inventory in transit was added for local tax option.
- B. FY 2002 and FY 2003 assessments were down state-wide, which was be attributed to the economy.
- C. There was a large increase in the personal property assessments of Public Service Companies.

# Motor Vehicle and Watercraft Assessments Fayette County: FY 1999 – FY 2010

#### **General Services District**

| A |
|---|
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|   |
|   |
| В |
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### **Notes:**

- A. The 1998 Kentucky General Assembly enacted legislation (HB 74) retroactive to January 1, 1998, amending KRS 132.485 to base motor vehicle taxable value for ad valorem property tax purposes on the average trade-in value listed in the standard manual prescribed by the Kentucky Revenue Cabinet, resulting in a reduction of motor vehicle taxable value for FY 1999.
- B. The local PVA office and the state Revenue Cabinet were contacted about the decrease in motor vehicle and watercraft assessments for FY 2003. They were uncertain of the specific reason for the decrease, but surmised it is due to the economy.

# **Tax Rates in Selected Kentucky Cities**

## Comparison of City/County Rates for the 2008 Tax Year

Rate of Tax in Dollars per \$100 Assessed Value

| City          | City Rate | County<br>Rate | Total<br>City/County |
|---------------|-----------|----------------|----------------------|
| Ashland       | 0.3389    | 0.4530         | 0.7919               |
| Covington     | 0.2995    | 0.2950         | 0.5945               |
| Frankfort     | 0.2010    | 0.3040         | 0.5050               |
| Owensboro     | 0.2593    | 0.2400         | 0.4993               |
| Louisville    | 0.3666    | 0.1255         | 0.4921               |
| Bowling Green | 0.2060    | 0.2110         | 0.4170               |
| Richmond      | 0.1390    | 0.2430         | 0.3820               |
| Lexington *   | 0.1894    | 0.1715         | 0.3609               |
| Winchester    | 0.1350    | 0.1960         | 0.3310               |
| Nicholasville | 0.1760    | 0.1360         | 0.3120               |
| Georgetown    | 0.0470    | 0.1565         | 0.2035               |

## Comparison of Total Tax Rates for the 2008 Tax Year

Rate of Tax in Dollars per \$100 Assessed Value

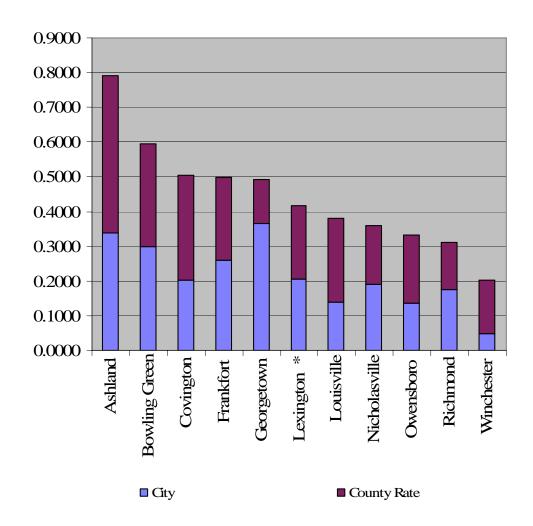
| City          | City/County<br>Rate | State<br>Rate | School<br>Rate | Total<br>Rate |
|---------------|---------------------|---------------|----------------|---------------|
| Covington     | 0.5945              | 0.122         | 0.989          | 1.706         |
| Ashland       | 0.7919              | 0.122         | 0.490          | 1.404         |
| Owensboro     | 0.4993              | 0.122         | 0.764          | 1.385         |
| Louisville    | 0.4921              | 0.122         | 0.625          | 1.239         |
| Bowling Green | 0.4170              | 0.122         | 0.691          | 1.230         |
| Frankfort     | 0.5050              | 0.122         | 0.530          | 1.157         |
| Lexington *   | 0.3609              | 0.122         | 0.605          | 1.088         |
| Richmond      | 0.3820              | 0.122         | 0.529          | 1.033         |
| Nicholasville | 0.3120              | 0.122         | 0.596          | 1.030         |
| Winchester    | 0.3310              | 0.122         | 0.461          | 0.914         |
| Georgetown    | 0.2035              | 0.122         | 0.387          | 0.713         |

Source: Kentucky Revenue Cabinet, Department of Property Taxation

Note: The tax rates listed here are real property rates only. This does not reflect the total tax burden for households.

<sup>\*</sup> For comparison purposes the Lexington "City" rate is the Full Urban Services rate and the "County" rate is the combination of the General Services, Health Department, LexTran, Extension, and Soil Conservation rates.

# City/County Tax Rates in Selected Kentucky Cities 2009 Tax Year



<sup>\*</sup> For comparison purposes the Lexington "City" rate is the Full Urban Services rate and the "County" rate is the combination of the General Services, Health Department, LexTran, Extension, and Soil Conservation rates.

# **Library Funding Statute**

## 173.360 Annual appropriations, amounts -- Powers and duties of board as to funds.

- (1) After the legislative body of a governmental unit has made provisions for library service according to any of the methods set forth in KRS 173.310, the legislative body shall appropriate money annually to furnish such service. In library regions it shall not be less than three cents (\$0.03), nor more than ten cents (\$0.10) on each one hundred dollars (\$100) worth of property assessed for local taxation. In counties containing a city of the first class it shall be not more than fifteen cents (\$0.15) on each one hundred dollars (\$100) worth of property assessed for local taxation. In all other governmental units it shall be not less than five cents (\$0.05) nor more than fifteen cents (\$0.15) on each one hundred dollars (\$100) worth of property assessed for local taxation. In those instances where county library service has been established on the initiative of the fiscal court and when an appropriation of less than the minimum amount required by this subsection is proposed, the minimum amount of support for county library service may be determined annually through a mutual agreement of the county library board, the county fiscal court, and the state Department for Libraries and Archives. This agreement shall be reflected in the records of the legislative body of the governmental unit making the appropriation.
- (2) All funds for the library shall be deposited monthly to the credit of the library board. These funds shall not be used for any but library purposes. The treasurer of the library board shall be required to execute bond with good and sufficient surety thereon for the faithful performance of his duties, the amount of the bond to be fixed by the board. If the bond has a corporate surety the premium shall be paid from the library fund. The board shall have exclusive control of expenditures, subject to an examination of accounts as may be required by the legislative body, and money shall be paid only upon vouchers approved by the board. The board shall not make expenditures or incur indebtedness in any year in excess of the amount of money appropriated and available for library purposes, except where a library board is the owner of real estate not used for library purposes, in which case they may borrow money secured solely by that property. Principal and interest on indebtedness on real estate owned by a library board not used for library purposes is not chargeable to the library funds derived from taxation.

**History:** Amended 1964 Ky. Acts ch. 55, sec. 3. -- Amended 1960 Ky. Acts ch. 61, sec. 2. -- Created 1944 Ky. Acts ch. 160, sec. 7.

18

Division of Budgeting Lexington-Fayette Urban County Government 200 East Main Street Lexington, Kentucky 40507 (859) 258-3060

Paid For With Lexington-Fayette Urban County Government Funds